

Presentation of RAMIRI Handbook Chapter 3: Legal and Governance Issues

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Legal and Governance Issues

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Legal and Governance Issues

3.1. Introduction

Importance of legal framework = institutional arrangement ensuring correct and lasting relationship

- between all stakeholders (shareholders, funders, managers, users, third parties, ...)
- not only during construction and operation
- but also for the
 - winding-up phase or the
 - transformation after the useful lifetime of the RI

Legal and Governance Issues

3.2. Governance – Management interplay

To be distinguished:

- Governance (develops strategy, defines rules, commits resources, evaluates the outcome)
- Management (executes, responsible for obtaining results)

Distinction more pronounced than in academia

- Large amount of investments and resources
- Service to external users

Management (Board) reports to, and prepares decisions of, governing body (Assembly, Council)

Legal and Governance Issues

3.2. Governance – Management interplay

Success of operation measured not by net income but by knowledge production

- Governing body does not necessarily comprise the corresponding specialists
- Assessment underpinned by Scientific and Technical Advisory Committees

Importance of good relationship between governing body and Management, and of understanding of roles

- Checks and balances, mutual trust required
- Risks: tension, bureaucracy, micromanagement



Legal and Governance Issues

3.3. Negotiating and developing the governance and scope

- Objective: lasting and stable formal agreement (i.e. to endure changes in people, governments and institutional perspectives)
- Negotiation by people from various cultures and different professional backgrounds
- “Northern” approach - “Southern” approach
- Type of Governing body, Voting rights
- Balance of powers (national authorities, governing body, executive management)



Legal and Governance Issues

3.3. Negotiating and developing the governance and scope

- Scope of committees (advising, supervising, both?)
- Host country
 - Choice (scientific, political, financial?)
 - Consequences (e.g. for personnel rules)
- Full lifetime to be considered ?



Legal and Governance Issues

3.4. The basic elements of a legal structure

- Vision required as to functions, mission, scope of RI before discussion of legal statute and governance
- RI to be run as part of larger organism, or independently?
- Legal statute must include statements on
 - Framework of agreement (e.g. in foreword, preamble)
 - Scope
 - Governance and Management (plus expert advice)
 - Resources (financial, in-kind, human) and commitments
 - Monitoring, adjustments (if necessary), winding-up



Legal and Governance Issues

3.5. The choice between alternative legal structures

- National organisation (with international members, based on an arrangement between different countries)
 - Foundations (or similar non-profit legal forms)
However, legally rather independent from founders.
 - Companies (to be adapted to the non-profit needs) but better integration into general legal framework (Société civile, Ltd., GmbH), not possible in all European countries
 - Handling of VAT to be observed
- International Organisations ruled by an international treaty
 - Successful examples: CERN, ESO, ESA, EMBL
 - Difficult to replicate nowadays

Legal and Governance Issues

3.6. The European Research Infrastructure Consortium (ERIC)

Need and ambition for new RIs from ESFRI Roadmap triggered search for appropriate legal framework with the following features

- provide a legal personality which is recognised in all Member States
- reflect the spirit of a truly European venture
- be flexible to adapt to the requirements of the different specific infrastructures
- be easy to use and speed the process of setting up the infrastructures
- provide some of those privileges and exemptions which are allowed at a national level for non-profit research
- allow the attraction and flexible management of human resources.

Legal and Governance Issues

3.6. The European Research Infrastructure Consortium (ERIC)

- EC Council Regulation on ERIC was published on 25 June 2009
- Procedure and useful steps in “Practical Guidelines”
- ERIC can be proposed by EU Member states; Associated countries and International Organisations can participate
- ERIC fulfils most of the criteria above; however, human resources are subject to legislation of host state.
- EC regulations applicable immediately in all EU member states (differently from EC directives)
- ERIC is a specific legal form but nevertheless flexible to accommodate various kinds of mission, activities, funding, ...

Legal and Governance Issues

3.6. The European Research Infrastructure Consortium (ERIC)

An ERIC must respect the following conditions:

- be set-up by **at least three Member States** (MS), its statutory seat must be in a MS. It is open to the participation of Associate and third Countries
- carry out **European research activities**
- represent **added value** in the scientific and technological fields at the European and international level
- be **accessible** to researchers from MS and countries associated to the Community Research and Development Framework Programme
- promote the **mobility** of researchers and the exchange of knowledge within the European Research Area (ERA)
- participate in the **dissemination and optimisation** of the results of research activities.



Legal and Governance Issues

3.7. Commonalities and differences between single-site and distributed RIs

- Experience so far mostly with large single-site RIs
- In future, rather “distributed” RIs (DRIs) expected, partly resulting from former networks.
- Starting on “green field” vs. emergence from integration or upgrade of existing “partner facilities”
- Larger geographical area or impact of DRIs
- Legal integration to what extent? Single governance? Ownership?
- Statutory seat of DRI: central facility? *primus inter pares*?

Legal and Governance Issues

3.7. Commonalities and differences between single-site and distributed RIs

- Other distinction (valid for both) with impact on legal issues:
 - Virtual access and/or content (e.g. high performance computing, data banks)
 - Mainly physical access and hardware content (e.g. EMBL or EMBRC)
- In principle, aspects of governance vs management, negotiating, legal structures, etc. similar for both

Legal and Governance Issues

3.8. Definition and role of partners, regional partners, and regional RIs

Not yet developed

Legal and Governance Issues

My conclusion:

- There is no universal scheme that fits for all cases
- Adjustment to mission, scope and kind of partnership are always necessary
- Various hints on the Dos and Don'ts are available in the literature, and now also in the current version of the RAMIRI Handbook
- May be even more valuable is the exchange of personal experience, e.g. within the RAMIRI network
- This may help to come up in some years with an even more comprehensive version of the Handbook.